

Regulatory Division (1145) CEPOA-RD 44669 Sterling Highway, Suite B Soldotna, Alaska 99669-7915

Public Notice of Application for Permit

PUBLIC NOTICE DATE:

January 27, 2017

EXPIRATION DATE:

February 27, 2017

REFERENCE NUMBER:

POA-2016-162

WATERWAY:

Resurrection Bay

Interested parties are hereby notified that a Department of the Army permit application has been received for work in waters of the United States as described below and shown on the enclosed project drawings.

Comments on the described work, with the reference number, should reach this office no later than the expiration date of this Public Notice to become part of the record and be considered in the decision. Please contact Katherine McCafferty at (907) 753-2692, by fax at (907) 753-5567, or by email at Katherine.a.mccafferty2@usace.army.mil if further information is desired concerning this notice.

<u>APPLICANT</u>: Seward Wildlife Cruises, Attention: Mr. Lawrence Colby, Post Office Box 1571, Seward, Alaska 99664

AGENT: Salix Group, Attention: Ms. Willow Hetrick, 2351 Yorktown Circle, Anchorage, Alaska 99507

<u>LOCATION</u>: The project site is located within Section 3, T. 1 S., R. 1W., Seward Meridian; USGS Quad Map AK-Seward-A-7; Latitude 60.120536° N., Longitude 149.438506° W.; Seward Harbor, at Hotel 360; Resurrection Bay; Kenai Peninsula Borough; Seward, Alaska.

<u>PURPOSE</u>: The applicant's stated purpose is to remove sediment from the project area to provide safe navigation of all vessels, including Major Marine tour boats and to minimize concerns over groundings of larger vessels which require deeper mooring basins.

<u>PROPOSED WORK</u>: The applicant proposes to dredge up to 7,600 cubic yards (CY) of bottom sediment, in the form of silt, sand, and gravel, using either a clamshell dredge or a hydraulic excavator from below the mean high water mark of the Seward Harbor, which is part

of Resurrection Bay (MHWM, 9.71 feet above the mean lower low water mark of 0 feet elevation), a Navigable Water of the United States (U.S.). In addition, the applicant proposes to dispose of the 7,600 CY of material into an 88.4 acre area below the high tide line (HTL, 13.8 feet above the mean lower low water mark) of Resurrection Bay.

The proposed dredging activity would remove material down to 15 feet below the mean lower low water mark (MLLW). The dredge would work from an anchored barge.

The minimum water depth at the disposal area is 230 feet below MLLW. The dredged material would be transported and discharged using either a dump scow, or it would be bulldozed off of the side of a barge. Disposal of the dredged material is estimated to occur a maximum of 1 time per day. Disposal would occur on an outgoing tide.

The applicant proposes to begin work as soon an authorization can be obtained and to complete the proposed work before summer of 2017. Work is estimated to take 14 days to complete.

All work would be performed in accordance with the enclosed plan (sheets 1-5), dated January 18, 2017.

ADDITIONAL INFORMATION:

No geotechnical information is available for the proposed dredge area. Nearby areas of the Seward Harbor have been characterized as containing 62% silt, 37% sand, and 1% gravel.

No testing of the material in the proposed dredge area has occurred. The applicant's Tier 1 evaluation includes the following information: The harbor was created in 1932, and was dredged in 1952, 1962, 1995, and 2012. While the applicant presumes that dredging occurred during the construction of the sheet wall that supports the existing hotel, this could not be substantiated. There is no indication that dredging occurred within the area proposed above. The applicant identified potential sources of contamination in the harbor as spills of petroleum products, including from ruptured bulk fuel tanks during the 1964 earthquake, and storm water outfalls, which may contribute petroleum products or lead. The applicant has stated that testing should not be required because the potential sources of contamination are sufficiently removed from the proposed dredged area, and in addition, that the discharge site is adjacent to the excavation site and subject to the same sources of contaminants, and the materials at the two sites are substantially similar.

Sediments have been tested in areas of the harbor outside the proposed dredged area. Testing of the harbor sediments in 2003 found no reported detection limits above the Puget Sound Dredge Disposal Analysis (PSDDA) or the Lower Columbia River Management Area maximum levels. In 2009, 11 sediment samples were taken from the harbor. Fuel-constituent compounds above PSDDA criteria were found in the northeastern corner of the harbor, around the T-dock, fuel float, and the X-float. Samples nearest the proposed dredge area were not flagged as unsuitable for in-water disposal. In 2012, five samples were taken from the harbor. The samples closest to the proposed dredge area were considered suitable for in-water disposal. The reports on these sampling efforts are available upon request.

Portions of the proposed disposal site have been used previously for dredge disposal:

- Under POA-1979-142 Resurrection Bay, the Seward Marine Center was authorized to dispose of 13,900 cubic yards of material in 2015. Two boreholes taken in the dredge area indicated that the dredged material consisted of mainly gravel and sand with silt
- The U.S. Army Corps of Engineers dredged 12,500 cubic yards of sediment from the entrance channel and the harbor basin in 2012. The non-contaminated material disposal site was located in Resurrection Bay roughly 1,500 feet southeast of the harbor entrance, in waters more than 180 feet deep. The open water disposal site was defined as an approximately 1,500-by-1,200-foot rectangle.

 Under POA-1965-34-M14, the Alaska Railroad Corporation was authorized to dispose of 40,000 cubic yards of material in 2009.

<u>APPLICANT PROPOSED MITIGATION</u>: The applicant proposes the following mitigation measures to avoid, minimize, and compensate for impacts to waters of the United States from activities involving discharges of dredged or fill material.

- a. Avoidance: Avoiding disturbance to Waters of the U.S. during dredging is not possible.
- b. Minimization: The proposed action meets the purpose and need while minimizing the impacts to the greatest extent possible. The minimum amount of material is being removed to provide safe access to the Project area. The lengths and width of the proposed dredge area have been minimized while providing adequate coverage to ensure vessel safety.
 - Seward Wildlife Cruises will require the contractor to use a barge that allows dredged material to be discharged below the water surface to minimize turbidity.
 - During dredging, the contractor will use a floating silt curtain to minimize the silt that could potentially spread throughout the harbor. If petroleum sheen appears on the water during the dredging activities, a sorbent boom will be installed to enclose the dredge area and clean up procedures will be commenced.
 - Spill cleanup materials will be kept on-site and will be used should any petroleum products be spilled as a result of the dredging activities.
 - Prior to completion of the work, the contractor will conduct a hydro-graphic check and certification that the area has indeed been dredged to the defined depth. The contractors will place the barge such that public's safe navigation in the harbor is maintained at all times.
 - Upon reaching the deep-water disposal site, the barge will stop its propellers for a
 few minutes after the dredge material is discharge to ensure that prop wash does not
 agitate the slurry while it is in the upper water column.
 - If petroleum sheen appears on the water during the disposal, a sorbent boom will be installed to enclose the disposal area and clean up procedures will be commenced.
 Spill cleanup materials will be kept on-site and will be used should any petroleum products be spilled as a result of the disposal activities.
 - SWC proposes the following conservation and mitigation measures to minimize adverse impacts that may occur as part of the project:

- Ensure contractors implement BMPs to minimize the introduction of suspended sediment and siltation to Resurrection Bay.
- o BMPs may include, but are not limited to, the following: Eliminating multiple bites while the bucket is on the seafloor; No stockpiling of dredged material on the seafloor; No seafloor leveling; Slowing the velocity (i.e., increasing the cycle time) of the ascending loaded clamshell bucket through the water column; Pausing the dredge bucket near the bottom while descending and near the water line while ascending; and Placing filter material over the barge scuppers to clear return water.
- Ensure contractors implement standard spill-prevention measures during construction to minimize and prevent spills or leaks of hazardous materials and ensure spill clean-up equipment (e.g., oil absorbent pads) is available onsite during construction.
- Ensure contractors keep construction staging, fueling, and servicing operations a minimum of 100 feet from any freshwater wetlands, streams and water bodies to the extent possible.
- Ensure contractor takes reasonable precautions and controls to prevent incidental and accidental discharge of petroleum products or other hazardous substances.
- Ensure fuel storage and handling activities for equipment be sited and conducted so there is no petroleum contamination of the ground, surface runoff or water bodies.
- Ensure that contractor shall not operate construction equipment below the ordinary high water mark if equipment is leaking fuel, oil, hydraulic fluid, or any other hazardous is material.
- c. Compensatory Mitigation: There is no practical way to avoid impacts to waters of the U.S. given the existence, location, and function of the harbor. The project area is previously disturbed site consisting of an existing, developed facility and basin used for vessels and harbor operations. The area to be dredged is part of the originally permitted basin. Dredging activities would simply transport the sediment that has been accumulated in over area of Resurrection Bay (the harbor) to a nearby deep-water location with similar sediment composition resulting in no long-term impacts. We request that no compensatory mitigation should be required due to the inability to avoid and that this is the minimum dredging required accomplishing the purpose of the project.

WATER QUALITY CERTIFICATION: A permit for the described work will not be issued until a certification or waiver of certification, as required under Section 401 of the Clean Water Act (Public Law 95-217), has been received from the Alaska Department of Environmental Conservation.

<u>CULTURAL RESOURCES</u>: The permit area for the proposed project is the footprint of the proposed dredge area and the footprint of the proposed discharge area.

The latest published version of the Alaska Heritage Resources Survey (AHRS) has been consulted for the presence or absence of historic properties, including those listed in or eligible for inclusion in the National Register of Historic Places. There are no listed or eligible properties in the vicinity of the permit area. Consultation of the AHRS constitutes the extent of cultural resource investigations by the District Commander at this time, and he is otherwise unaware of the presence of such resources.

Based on the lack of known resources in the area, the previous history of disturbance around the dredge area, and the recent disposal at the discharge area, the Corps has determined that the proposed project would have no effect to historic properties. The Corps requests concurrence from the State Historic Preservation Office (SHPO) with this determination.

Any comments SHPO may have concerning presently unknown archeological or historic data that may be lost or destroyed by work under the requested permit will be considered in our final assessment of the described work.

<u>ENDANGERED SPECIES</u>: The project area is within the known or historic range of the short-tailed albatross (*Phoebastria albatrus*), the Steller sea lion (*Eumetopias jubatas*), the humpback whale (*Megaptera novaengliae*), fin whale (*Balaenoptera physalus*), North Pacific right whale (*Eubalaena japonica*), and the sperm whale (*Physeter macrocephalus*).

The increase in turbidity levels within the adjacent water column due to dredging and the discharge of dredged material would be minimal and temporary and any consequences from habitat alteration would not have measurable effects to listed species, and are, therefore, insignificant. We have determined the described activity would have no effect on any listed species or any designated or proposed critical habitat, under the Endangered Species Act of 1973 (87 Stat. 844). Therefore, no consultation with the U.S. Fish and Wildlife Service or the National Marine Fisheries Service (NMFS) is required. However, any comments they may have concerning endangered or threatened wildlife or plants or their critical habitat will be considered in our final assessment of the described work.

ESSENTIAL FISH HABITAT: The Magnuson-Stevens Fishery Conservation and Management Act, as amended by the Sustainable Fisheries Act of 1996, requires all Federal agencies to consult with the NMFS on all actions, or proposed actions, permitted, funded, or undertaken by the agency, that may adversely affect Essential Fish Habitat (EFH).

The project area is within the known range of the pink salmon (Oncorhynchus gorbuscha), chum salmon (Oncorhynchus keta), sockeye salmon (Oncorhynchus nerka), Chinook salmon (Oncorhynchus tshawytscha), coho salmon (Oncorhynchus kisutch), pacific cod (Gadus macrocephalus), walleye pollock (Theragra calcogramma), and Flathead sole (Hippoglossoides elassodon).

We have determined the described activity would not adversely affect EFH in the project area.

TRIBAL CONSULTATION: The Alaska District fully supports tribal self-governance and government-to-government relations between Federally recognized Tribes and the Federal government. Tribes with protected rights or resources that could be significantly affected by a proposed Federal action (e.g., a permit decision) have the right to consult with the Alaska District on a government-to-government basis. Views of each Tribe regarding protected rights and resources will be accorded due consideration in this process. This Public Notice serves as notification to the Tribes within the area potentially affected by the proposed work and invites their participation in the Federal decision-making process regarding the protected Tribal right or resource. Consultation may be initiated by the affected Tribe upon written request to the District Commander during the public comment period.

<u>PUBLIC HEARING</u>: Any person may request, in writing, within the comment period specified in this notice, that a public hearing be held to consider this application. Requests for public hearings shall state, with particularity, reasons for holding a public hearing.

EVALUATION: The decision whether to issue a permit will be based on an evaluation of the probable impacts, including cumulative impacts of the proposed activity and its intended use on the public interest. Evaluation of the probable impacts, which the proposed activity may have on the public interest, requires a careful weighing of all the factors that become relevant in each particular case. The benefits, which reasonably may be expected to accrue from the proposal, must be balanced against its reasonably foreseeable detriments. The outcome of the general balancing process would determine whether to authorize a proposal, and if so, the conditions under which it will be allowed to occur. The decision should reflect the national concern for both protection and utilization of important resources. All factors, which may be relevant to the proposal, must be considered including the cumulative effects thereof. Among those are conservation, economics, aesthetics, general environmental concerns, wetlands, cultural values, fish and wildlife values, flood hazards, floodplain values, land use, navigation, shore erosion and accretion, recreation, water supply and conservation, water quality, energy needs, safety, food and fiber production, mineral needs, considerations of property ownership, and, in general, the needs and welfare of the people. For activities involving 404 discharges, a permit will be denied if the discharge that would be authorized by such permit would not comply with the Environmental Protection Agency's 404(b)(l) guidelines. Subject to the preceding sentence and any other applicable guidelines or criteria (see Sections 320.2 and 320.3), a permit will be granted unless the District Commander determines that it would be contrary to the public interest.

The Corps of Engineers is soliciting comments from the public; Federal, State, and local agencies and officials; Indian Tribes; and other interested parties in order to consider and evaluate the impacts of this proposed activity. Any comments received will be considered by the Corps of Engineers to determine whether to issue, modify, condition or deny a permit for this proposal. To make this decision, comments are used to assess impacts on endangered species, historic properties, water quality, general environmental effects, and the other public interest factors listed above. Comments are used in the preparation of an Environmental Assessment and/or an Environmental Impact Statement pursuant to the National Environmental Policy Act. Comments are also used to determine the need for a public hearing and to determine the overall public interest of the proposed activity.

AUTHORITY: This permit will be issued or denied under the following authorities:

- (X) Perform work in or affecting navigable waters of the United States Section 10 Rivers and Harbors Act 1899 (33 U.S.C. 403).
- (X) Discharge dredged or fill material into waters of the United States Section 404 Clean Water Act (33 U.S.C. 1344). Therefore, our public interest review will consider the guidelines set forth under Section 404(b) of the Clean Water Act (40 CFR 230).

Project drawings and a Notice of Application for State Water Quality Certification are enclosed with this Public Notice.

District Commander U.S. Army, Corps of Engineers

Enclosures

STATE OF ALASKA

DEPT. OF ENVIRONMENTAL CONSERVATION DIVISION OF WATER 401 Certification Program Non-Point Source Water Pollution Control Program

DEPARTMENT OF ENVIRONMENTAL CONSERVATION WQM/401 CERTIFICATION 555 CORDOVA STREET ANCHORAGE, ALASKA 99501-2617 PHONE: (907) 269-7564/FAX: (907) 334-2415

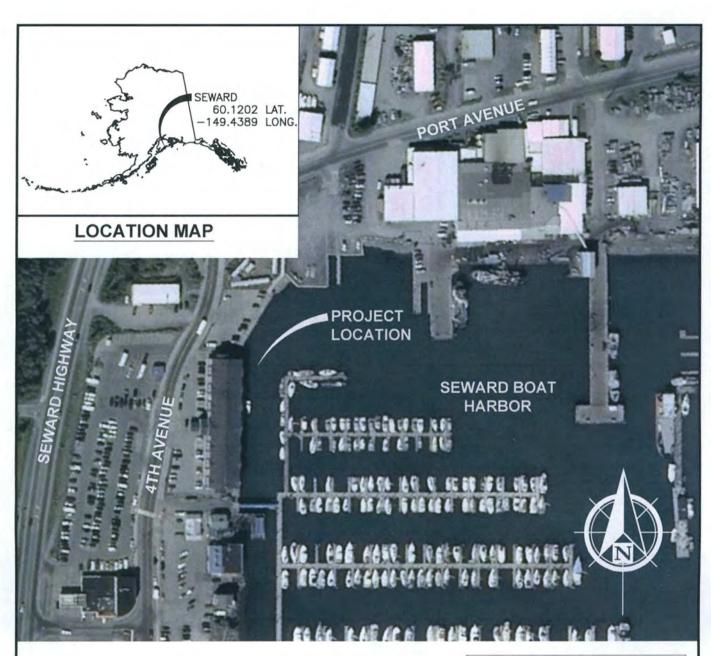
NOTICE OF APPLICATION FOR STATE WATER QUALITY CERTIFICATION

Any applicant for a federal license or permit to conduct an activity that might result in a discharge into navigable waters, in accordance with Section 401 of the Clean Water Act of 1977 (PL95-217), also must apply for and obtain certification from the Alaska Department of Environmental Conservation that the discharge will comply with the Clean Water Act, the Alaska Water Quality Standards, and other applicable State laws. By agreement between the U.S. Army Corps of Engineers and the Department of Environmental Conservation, application for a Department of the Army permit to discharge dredged or fill material into navigable waters under Section 404 of the Clean Water Act also may serve as application for State Water Quality Certification.

Notice is hereby given that the application for a Department of the Army Permit described in the Corps of Engineers' Public Notice No. <u>POA-2016-162</u>, Resurrection Bay, serves as application for State Water Quality Certification from the Department of Environmental Conservation.

After reviewing the application, the Department may certify there is reasonable assurance the activity, and any discharge that might result, will comply with the Clean Water Act, the Alaska Water Quality Standards, and other applicable State laws. The Department also may deny or waive certification.

Any person desiring to comment on the project, with respect to Water Quality Certification, may submit written comments to the address above by the expiration date of the Corps of Engineer's Public Notice.



TIDAL LEVELS		
HIGH TIDE LINE (HTL)	+13.8 FT.	
MEAN HIGH WATER (MHW)	+9.71 FT.	
MEAN LOWER LOW WATER (MLLW)	0.00 FT.	

PURPOSE:

REMOVE DEPOSITED SEDIMENTS TO ALLOW VESSEL TO SAFELY BERTH

DATUM: MLLW = ELEV. 0.0

LAT: 60.1202° LONG: -149.4389° SEC: 3 T: 1S R: 1W

VICINITY MAP

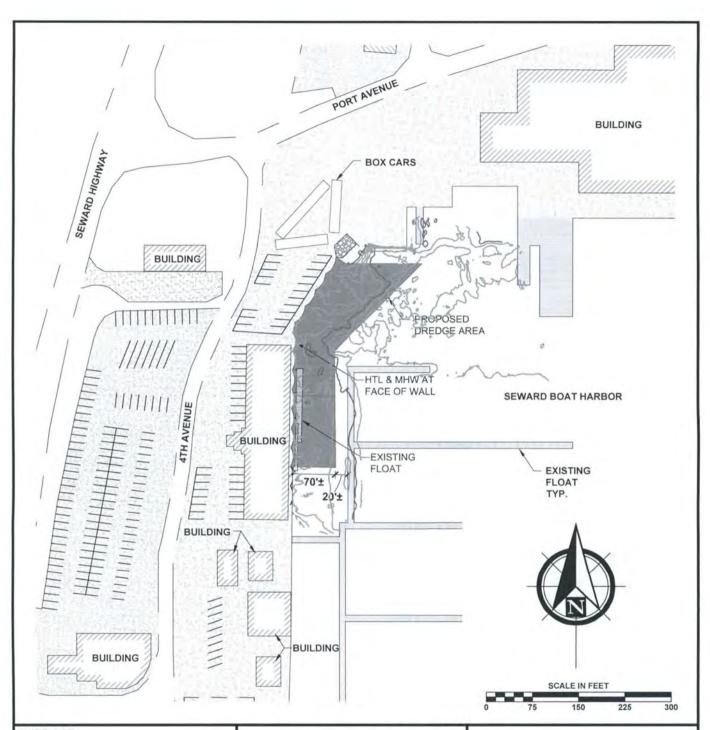
MAJOR MARINE TOURS, INC. P.O. BOX 1571 SEWARD, AK 99664

HARBOR 360 HOTEL DREDGING

IN: SEWARD BOAT HARBOR IN: RESURRECTION BAY

BY: CITY OF SEWARD

JAN 18, 2016 Sheet 1 of 5



PURPOSE:

REMOVE DEPOSITED SEDIMENTS TO ALLOW VESSEL TO SAFELY BERTH

DATUM: MLLW = ELEV. 0.0

LAT: 60.1202° LONG: -149.4389° SEC: 3 T: 1S R: 1W

EXISTING CONDITIONS

MAJOR MARINE TOURS, INC. P.O. BOX 1571 SEWARD, AK 99664

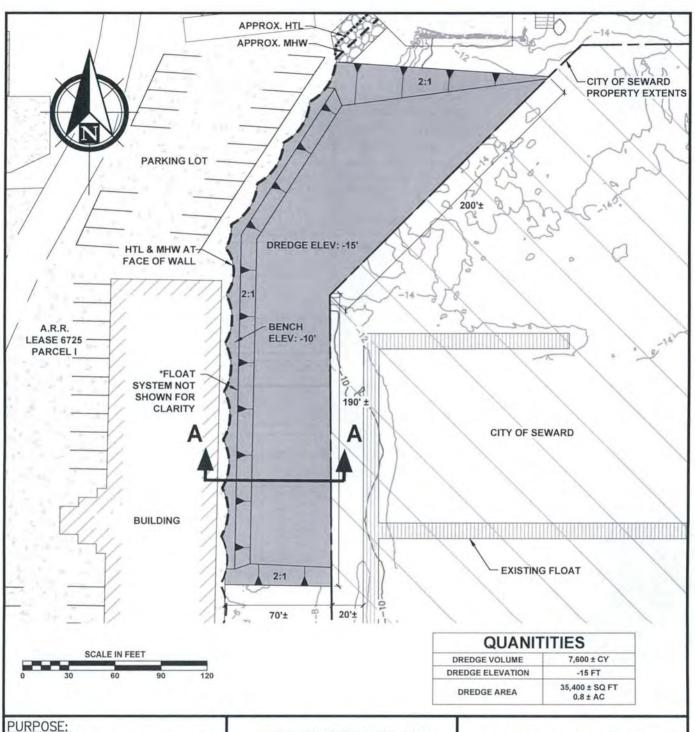
HARBOR 360 HOTEL DREDGING

IN: SEWARD BOAT HARBOR

IN: RESURRECTION BAY

BY: CITY OF SEWARD

JAN 18, 2016 Sheet 2 of 5



REMOVE DEPOSITED SEDIMENTS TO ALLOW VESSEL TO SAFELY BERTH

DATUM: MLLW = ELEV. 0.0

LAT: 60.1202° LONG: -149.4389° SEC: 3 T: 1S R: 1W

DREDGING PLAN

MAJOR MARINE TOURS, INC. P.O. BOX 1571 SEWARD, AK 99664

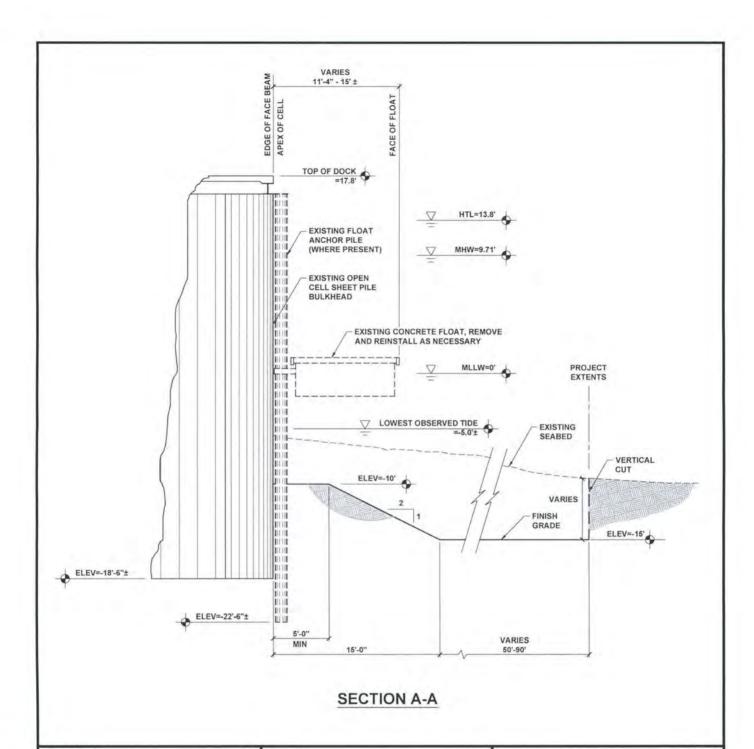
HARBOR 360 HOTEL DREDGING

SEWARD BOAT HARBOR

RESURRECTION BAY IN:

BY: CITY OF SEWARD

JAN 18, 2016 Sheet 3 of 5



PURPOSE:

REMOVE DEPOSITED SEDIMENTS TO ALLOW VESSEL TO SAFELY BERTH

DATUM: MLLW = ELEV. 0.0

<u>LAT:</u> 60.1202° <u>LONG:</u> -149.4389°

SEC: 3 T: 1S R: 1W

DREDGE

MAJOR MARINE TOURS, INC. P.O. BOX 1571 SEWARD, AK 99664

HARBOR 360 HOTEL DREDGING

IN: SEWARD BOAT HARBOR

IN: RESURRECTION BAY

BY: CITY OF SEWARD

JAN 18, 2016 Sheet 4 of 5



DISPOSAL LOCATION ADJACENT LANDOWNERS

ADL 18010 CITY OF SEWARD PO BOX 167 SEWARD, AK 99664

ADL 228146 KODIAK-KENAI CABLE COMPANY, LLC 2702 DENALI ST. SUITE 100 ANCHORAGE, AK 99503

ADL 228283 GCI COMMUNICATION CORP. 2550 DENALI ST. SUITE 1000 ANCHORAGE, AK 99503

U.S.S. 9000 ALASKA RAILROAD CORPORATION PO BOX 107500 ANCHORAGE, AK 99510

	DREDGE DEPOS	IT LOCATION
	LATITUDE	LONGITUDE
P1	60.1108° N	149.4245° W
P2	60.1108° N	149.4206° W
P3	60.0958° N	149.4245° W
P4	60.0958° N	149.4206° W

*NAD83 PROJECTION COORDINATES

PURPOSE:

REMOVE DEPOSITED SEDIMENTS TO ALLOW VESSEL TO SAFELY BERTH

DATUM: MLLW = ELEV. 0.0

LAT: 60.1202° LONG: -149.4389° SEC: 3 T: 1S R: 1W

DREDGE DISPOSAL AREA

MAJOR MARINE TOURS, INC. P.O. BOX 1571 SEWARD, AK 99664

HARBOR 360 HOTEL DREDGING

IN: SEWARD BOAT HARBOR

IN: RESURRECTION BAY

BY: CITY OF SEWARD

JAN 18, 2016 Sheet 5 of 5